FRANKLIN COUNTY BOARD OF ELECTIONS 280 EAST BROAD STREET COLUMBUS, OHIO 43215 (614) 462-3100

MINUTES OF THE MEETING ON

2/8/10

APPROVED ON 2/25/10

BY:

Douglas J. Preisse, Chairman

Michael F. Colley, Esq.

Kimberly E. Marinello

Joseph L. Mas, Esq.

ATTEST:

Matthew Danischroder, Deputy Director

Wather Woushile.

Page 29 ORIGINAL MEETING: Special Meeting, Franklin County BOE DATE OF DELIVERY: Franklin County BOE 280 East Broad Street Columbus, Ohio 43215 By Ms. Suzanne Brown Suzanne Brown

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1	ALSO PRESENT:	
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3	Suzanne Brown - Secretary	
4	Ben Piscitelli - PIO	
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1 2 PROCEEDINGS 3 4 DIRECTOR STINZIANO: We'll begin the 5 meeting with a call to order. Mr. Colley? 6 MR. COLLEY: Here. DIRECTOR STINZIANO: Chairman Preisse? 9 CHAIRMAN PREISSE: Here. 10 DIRECTOR STINZIANO: Mr. Mas? 11 MR. MAS: Here. 12 DIRECTOR STINZIANO: Ms. Marinello? 13 MS. MARINELLO: Here. 14 DIRECTOR STINZIANO: This is the 15 Special Meeting of the Franklin County Board 16 of Elections for Monday, February 8, 2010. 17 The item dealing with procurement is the absentee ballot application mailing and 18 19 giving the Board on the supplemental 20 appropriation request. 21 At the last meeting you had approved 22 a motion for the Deputy Director and I to

seek the supplemental appropriations for the

mailing from the Commissioners. We have yet

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- 1 to receive any clear guidance on their
- 2 positioning as to whether they are up for
- 3 funding the mailing or if they want to not
- 4 have us do the mailing because of the costs
- 5 involved.
- 6 We have been given clear guidance
- 7 that they will look at supplemental
- 8 appropriations after the first quarter, which
- 9 would be too late in order for us to do this
- 10 mailing with any really good impact.
- Do you want to add anything?
- MR. DAMSCHRODER: No. Michael is
- 13 absolutely correct. In thinking about -- as
- 14 you may recall from the last meeting, there
- was a list of the itemized costs if the Board
- wanted to try to shave off some of the costs
- 17 of the mailing and submit a different
- 18 proposal to the Commissioners, I think the
- one area that the Board could consider would
- 20 be the pre-paying the postage for the return
- 21 envelope for the application and the postage
- 22 for the returned voted ballot.
- We did pay for both of those items
- in the General of '08 and we paid the return

- 1 postage, I think, on the applications in the
- 2 Primary of '08, but I'd have to double check
- 3 that.
- 4 Cuyahoga, last year in the General
- 5 Election, paid the return freight for both
- 6 the application and the voted ballot, so this
- 7 is kind of a growing trend both in terms of
- 8 what we've done and what other counties who
- 9 are consistently doing this are doing.
- 10 But if the Board wanted to shave off
- 11 the return postage, I think it was 80,000 for
- 12 both the application and another 80,000 for
- 13 the voted ballots which would lower the cost
- 14 by about 160.
- DIRECTOR STINZIANO: \$173,450.
- MR. DAMSCHRODER: 173,000 to be
- 17 precise. So that's --
- 18 CHAIRMAN PREISSE: That was 173,000
- 19 --
- DIRECTOR STINZIANO: 450 we could
- 21 shave off of the --
- 22 CHAIRMAN PREISSE: -- is shaving off
- 23 -- is the estimate on --
- DIRECTOR STINZIANO: 718,000 is the

- 1 estimate in costs.
- MS. MARINELLO: You probably don't
- 3 have any kind of figures on how that
- 4 effected, like, previously -- like, if we
- 5 don't do that, would that significantly drop
- 6 the re -- you know, probably would.
- 7 MR. MAS: Probably would. And I
- 8 think that I asked that question of Michael
- 9 before. Michael, I think you had an estimate
- 10 as to --
- DIRECTOR STINZIANO: Well, we were
- 12 talking about how much participation would go
- 13 up. I think Kim's question is, if we don't
- 14 do the postage, how --
- MS. MARINELLO: Right.
- DIRECTOR STINZIANO: -- what does
- 17 the participation look like.
- MR. MAS: I'm sorry, you're right.
- 19 I misunderstood that.
- DIRECTOR STINZIANO: I don't know if
- 21 Matt has a better perception because our one
- 22 experience was we paid it all and --
- MR. DAMSCHRODER: Yeah. I don't
- 24 think from what we've seen that there hasn't

1 been a significant -- like, the return of the

- 2 ballot is probably a good apples to apples
- 3 comparison from an election where we didn't
- 4 pay the return postage we had the same return
- 5 rate as a year where we did pay the postage.
- And, frankly, it's one of those
- 7 things for us, we end up paying the postage
- 8 anyway because we always make an arrangement
- 9 with the post office that they won't return a
- 10 ballot to a voter for not having postage on
- 11 it or insufficient postage.
- Now, granted, when we do that
- 13 arrangement we're paying a much, much smaller
- 14 amount, only several thousand dollars as
- 15 opposed to the full freight. But a savvy
- 16 voter would just drop their ballot in the
- 17 mail without a stamp anyway.
- MS. MARINELLO: We could put an ad
- in the paper or anything to let them know
- 20 that?
- MR. DAMSCHRODER: That's not in the
- 22 instructions.
- 23 CHAIRMAN PREISSE: Not something we
- 24 want to market, but that's understood.

MR. DAMSCHRODER: But I think to Mr.

- 2 Mas's -- the other question of whether or
- 3 not -- and perhaps this isn't your question,
- 4 and if not, I apologize but I'll go ahead and
- 5 say it anyway, but that -- I think a good
- 6 comparison about the impact of doing the
- 7 application mailing would be to compare
- 8 Franklin and Cuyahoga from 2007 in the
- 9 General Election where we had 50,000 absentee
- 10 ballots, Cuyahoga had over 200,000 absentee
- 11 ballots.
- 12 So doing a proactive absentee ballot
- 13 application definitely does increase absentee
- 14 ballot activity, and I would say in the
- 15 example from last year does play a role in
- 16 increasing overall turnout.
- 17 CHAIRMAN PREISSE: So walk me
- 18 through again the progression of estimates
- 19 from doing an absentee ballot application.
- 20 And our universe would be defined by active
- 21 voters which is looking back four years for
- 22 --
- MR. DAMSCHRODER: Correct. Two
- 24 federal general cycles, which is the -- a

- 1 federal general cycle is two calendar years.
- 2 So that's the definition for when a person
- 3 becomes inactive and goes -- starts the track
- 4 towards cancellation.
- 5 CHAIRMAN PREISSE: So looking back
- from where we sit here today, that would be
- 7 when?
- 8 MR. DAMSCHRODER: If you haven't
- 9 done anything since at least 2006.
- 10 CHAIRMAN PREISSE: So if you voted
- in the Primary or General in 2006 we would
- 12 include you?
- MR. DAMSCHRODER: Correct.
- 14 CHAIRMAN PREISSE: And the estimate
- 15 is, give or take, \$700,000 --
- MR. DAMSCHRODER: About 650,000
- 17 people.
- 18 CHAIRMAN PREISSE: 650,000 people.
- 19 And if we did the full freight, as you say,
- 20 paying for the postage for the return of the
- 21 absentee application and the return of the
- 22 ballot, we're talking -- your estimate is
- 23 \$700,000?
- MR. DAMSCHRODER: No. 183.

1 CHAIRMAN PREISSE: No. I'm talking

- 2 the whole cost.
- 3 MR. DAMSCHRODER: Oh, the whole
- 4 package. Yeah, 700 something.
- 5 CHAIRMAN PREISSE: And that number,
- 6 I know, has been discussed with -- roughly
- 7 that number and that number -- with the
- 8 Commissioners and the Administrator. And as
- 9 I understand it the Commissioners, one way or
- 10 another, have expressed support for the idea
- of doing the mailing but that that cost was
- 12 high was what gave them pause.
- 13 So could we do things to shave away
- 14 the costs without digging into the universe
- of recipients -- without digging into that so
- 16 as a way to disadvantage anybody, and the way
- 17 to do that would be looking at the postage.
- MR. MAS: Mr. Chairman, it is
- 19 unclear to me that the County Commissioners
- 20 were concerned about the figure itself. I
- 21 think that their position was that they
- 22 didn't want to take a look at any new numbers
- 23 until the next quarter; am I correct?
- 24 DIRECTOR STINZIANO: That is

- 1 correct.
- 2 MR. MAS: Had they given us some
- 3 indication that it was a specific figure
- 4 issue, then perhaps we could continue with
- 5 that discussion. But the problem is that I
- 6 don't think that any relevant number, any
- 7 number that would satisfy even the minimum
- 8 requirements of the Director or the Deputy
- 9 Director would be something that, at least I
- 10 would feel comfortable in authorizing in the
- 11 absence of ratification on the part of the
- 12 County Commissioners or at least an
- indication that it was going to be approved.
- 14 CHAIRMAN PREISSE: Okay. Let me ask
- 15 for reaction, if I may, with respect to what
- 16 I -- the statement I made with -- I did have
- 17 that understanding that -- from various
- 18 sources, that the number itself was a concern
- 19 and the sentiment in support of the concept
- 20 was there, at least so articulated.
- MR. DAMSCHRODER: Yeah. I mean, the
- 22 original -- to say that we've discussed it
- with the Commissioners is a very broad term.
- 24 What I think the points of communication have

- 1 been in December of last year at our budget
- 2 hearing, Commissioners O'Grady and Brown were
- 3 present at the meeting as was the County
- 4 Administrator, and it was discussed that the
- 5 County Administrator was not at that time
- 6 recommending funding for this mailing for the
- 7 Primary Election.
- And we expressed our interest in
- 9 doing the mailing because it has been the
- 10 practice of the Board to both include it in
- 11 all of our budget requests and to do the
- 12 mailing in even years since we've had
- 13 no-fault absentee which is since '06. So
- 14 it's not a long precedent but it is a
- 15 pattern.
- 16 Commissioner O'Grady in particular,
- 17 but also Commissioner Brown, expressed
- interest in having the Board do the mailing
- in May and at that time asked the County
- 20 Administrator to consider putting funding
- 21 into the County Commissioners' contingent
- 22 funding to do the mailing.
- Two weeks ago -- a week ago last
- 24 Friday the Director and I sent a memo to the

- 1 Commissioners and to Don Brown outlining the
- 2 individual costs -- the total cost and the
- 3 breakdown costs for doing this mailing.
- 4 And then after the Board voted on it
- 5 last week to do the supplemental
- 6 appropriation request, we sent that memo -- a
- 7 formal memo, again, to the Commissioners, and
- 8 the Director got a response from the County
- 9 Administrator saying we won't consider it
- 10 until after April 1st.
- 11 Since that time I think there have
- 12 been other contacts with individual
- 13 commissioners that have not -- that the
- 14 Director and I have not been privy to,
- 15 including a conversation that I think our
- 16 Absentee Manager had with one of the
- 17 Commissioners last week at a function.
- 18 DIRECTOR STINZIANO: At a sidebar.
- MR. DAMSCHRODER: Yeah. And it was
- 20 related to us as a part of that conversation
- 21 that Commissioner O'Grady was concerned about
- 22 the price tag but was overall supportive of
- 23 the project. And I think today is the first
- 24 reach-out that we've gotten from the 26th

- 1 floor. The County Administrator's secretary
- 2 called the Director to schedule a meeting for
- 3 this Thursday.
- 4 MR. MAS: Is this meeting -- Mr.
- 5 Chairman, is it possible that this meeting
- 6 then is premature in light of these recent
- 7 developments?
- 8 DIRECTOR STINZIANO: Yes and no. I
- 9 think both the Deputy Director and I think
- 10 the sooner we have the green light to go
- 11 forward the better so the mailing has an
- 12 impact. It is premature in the sense that we
- 13 still haven't heard definitively from the
- 14 26th floor their position.
- 15 So we can wait till Thursday but
- 16 time is of the essence in our view in terms
- of pulling it off so there is an impact so
- 18 the mailing is there before voting ballots
- 19 have to be ready.
- 20 CHAIRMAN PREISSE: So put a little
- 21 more flesh on the bone, is there -- as to our
- 22 deadline for safely, effectively getting
- 23 absentee application out?
- DIRECTOR STINZIANO: Ideally, it was

- 1 going to be before February 18th at four
- 2 o'clock, which will be the extent that I'll
- 3 be involved in the mailing, so I will defer
- 4 to Matt as to where he'll take it up from
- 5 there.
- 6 MR. DAMSCHRODER: I think as we
- 7 planned inside the office, we wanted the
- 8 mailing to go out early the week of the 22nd,
- 9 which is two weeks from today. The rationale
- 10 for that is that it's about 30 days before
- 11 the open of absentee. We know from our past
- 12 experience though -- the '06 General, the '08
- 13 Primary and General -- that when we do the
- 14 mailing we get a lot of applications back.
- And so we need to have a period of
- 16 time where we can, A, key in all those
- 17 applications that's before the deadline for
- 18 mailings so that we're not trying to do both.
- 19 Because part of the way that we staff this
- 20 office is we use the same people to key the
- 21 applications as we do to handle the mail
- going out and coming back in as opposed to
- having more staff. So we want to be able to
- 24 complete the majority of the application task

- 1 before the mail goes out.
- 2 It's also important so that when we
- 3 can actually mail ballots on the first day
- 4 that we have a sense of how many requests we
- 5 have so we can order the right number of
- 6 ballots to print.
- 7 So with all of these different
- 8 timelines that trigger additional timelines,
- 9 we were really hoping to be able to place the
- 10 orders with the printing company for the
- 11 650,000 envelopes and applications today so
- 12 that we could get them by the middle of next
- 13 week, start the seven- to ten-day insertion
- 14 process so that we can get them out at the
- 15 latest the first week of March.
- So if we delay to meet with the
- 17 County Administrator on Thursday, have this
- 18 Board reconvene next week depending on what
- 19 we hear from Don, which may or may not be
- 20 definitive --
- 21 CHAIRMAN PREISSE: And when's the
- 22 meeting Thursday?
- MR. DAMSCHRODER: Four -- three in
- 24 the afternoon?

1 DIRECTOR STINZIANO: Three-thirty.

- 2 CHAIRMAN PREISSE: There was a dot,
- 3 dot, dot on yours when I interrupted you. If
- 4 we wait until Thursday --
- 5 MR. DAMSCHRODER: The longer we
- 6 wait, the further into March it ends up
- 7 being, the mailing, which means the closer to
- 8 the -- which that means the likelihood that a
- 9 ballot will then be delayed being mailed
- 10 potentially instead of the last week of March
- 11 to include the absentee to the first or
- 12 second week of April which gives the voter
- less time to vote and return it to us,
- 14 because we work back from that fixed deadline
- 15 of election day.
- Now, one thing that -- a potential
- 17 gamble that the Board could take is given the
- 18 Commissioners' interest in doing the mailing
- 19 for the fall that they've already budgeted
- the funds, not to our budget but to their
- 21 contingency budget, we could go ahead and
- 22 pull the trigger on printing the envelopes,
- 23 the outbound and return envelopes.
- 24 And if the Commissioners decide not

- 1 to give us the funding, we would have that
- 2 stock available for use this fall. Then
- 3 we're still in the quandary of what do we do
- 4 with the applications. But because it's a
- 5 primary election, the party affiliation -- we
- 6 could use the same applications in the fall,
- 7 they just fill in bubbles and it would be
- 8 essentially meaningless since it's not a
- 9 party ballot. So there's options there to
- 10 wait and keep going.
- 11 CHAIRMAN PREISSE: And what kind of
- 12 indication do we get from the assistant to
- 13 the County Administrator's call today that
- 14 there was an agenda, specific agenda?
- DIRECTOR STINZIANO: Just wanted to
- 16 talk about the absentee ballot.
- 17 CHAIRMAN PREISSE: So they mentioned
- 18 -- what time did that call come in?
- 19 DIRECTOR STINZIANO: That was about
- 20 15 minutes before four o'clock.
- 21 CHAIRMAN PREISSE: Well, I ask that
- 22 because it may have been triggered. So if
- 23 you -- and did I understand you to say that
- 24 dropping postage on the two return pieces

- 1 would take about \$173,000 out of it?
- DIRECTOR STINZIANO: 173,450.
- 3 CHAIRMAN PREISSE: Which gets our
- 4 number down to about --
- 5 DIRECTOR STINZIANO: 544,545.
- 6 CHAIRMAN PREISSE: So we've saved
- 7 the County Commissioners a lot of money? How
- 8 does that sound?
- 9 MR. MAS: And spend a lot of money
- 10 as well. Mr. Chairman, I don't know if it
- 11 would be of any benefit as a possibility of
- 12 reconvening on Thursday after they've had an
- opportunity to meet with the Administrator.
- I mean, I'm willing to do anything
- 15 so long as we have as much information as
- 16 possible before any decision is made. It's a
- 17 lot of money, particularly at this historical
- 18 time.
- 19 CHAIRMAN PREISSE: What price are we
- 20 putting on democracy? Don't write that down.
- MR. MAS: I think that that is a
- 22 valid statement that we should repeat often
- 23 and loudly, and I don't have the answer to
- 24 that. But I suppose it's priceless like the

- 1 Master Card.
- 2 CHAIRMAN PREISSE: You got a better
- 3 quote than I did, Joe. Yeah. We're having
- 4 fun with it, but you're right and we all
- 5 would agree with that. We at this table in
- 6 recent months talked about the continuing
- 7 trends, the obvious interest, growing
- 8 interest, sustained interest in the voters of
- 9 availing themselves of what we now call
- 10 no-fault absentee voting -- the convenience,
- 11 certainly the ability for those that are less
- 12 able to get around to use it as well.
- 13 Let me ask for a few more words of
- 14 reassurance that if we delay a decision three
- 15 days we can still get'r done if we get to
- 16 that point. Rather than, I suspect, deadlock
- on the issue here today, we can deadlock or
- 18 find maybe another path Thursday or Friday.
- 19 DIRECTOR STINZIANO: I recommend
- 20 Friday because they don't know how long
- 21 Thursday's meeting will go.
- 22 CHAIRMAN PREISSE: Well, the four of
- 23 us speaking are willing to meet into the wee
- 24 hours of the night to insure --

- 1 MS. MARINELLO: That's true.
- 2 DIRECTOR STINZIANO: We won't be
- 3 able to move any faster --
- 4 CHAIRMAN PREISSE: I see, sure.
- 5 DIRECTOR STINZIANO: -- Thursday as
- 6 Friday. It really would get pushed till
- 7 probably Tuesday after President's Day,
- 8 although we're committed to working through
- 9 the weekend to make sure we get everything
- 10 lined up, obviously.
- MR. MAS: That would be an overtime
- 12 problem.
- DIRECTOR STINZIANO: Well, we -- not
- 14 our problem.
- MR. DAMSCHRODER: We don't get
- 16 overtime anymore.
- 17 DIRECTOR STINZIANO: That's a
- 18 different Commissioners' sidebar.
- MR. DAMSCHRODER: I mean, I think we
- 20 can definitely do that, but I think the clear
- 21 understanding for all interested parties,
- 22 including the public, is that the delay will
- 23 result in the mail not getting out as soon as
- 24 we would have normally preferred.

I think if we wait until Friday to

- 2 pull the trigger, assuming that we do pull
- 3 the trigger on Friday, it's unlikely that
- 4 we'll get anything in the mail until the end
- 5 of the first week of March at the earliest,
- which puts us essentially at a week delay
- 7 from where -- if we were to pull the trigger
- 8 now.
- 9 MS. MARINELLO: Can you go ahead and
- 10 order the envelopes like you were --
- 11 CHAIRMAN PREISSE: Does that save us
- 12 any time?
- 13 MR. DAMSCHRODER: I think it
- 14 potentially helps. It's a three-part
- 15 mailing, two envelopes and the application.
- 16 Doing two of the three parts probably helps
- 17 us to some degree, but we couldn't process
- 18 the mailing if we didn't have the
- 19 applications.
- 20 So I think from a printing
- 21 standpoint the vendor, not surprisingly,
- 22 would prefer to have the order for all three
- 23 than part. But like I said, if we end up not
- 24 -- if we print the envelopes and then end up

- 1 not doing the mailing, we'll have the
- 2 envelopes for the fall. I mean, there is a
- 3 market for envelopes.
- 4 CHAIRMAN PREISSE: Well, it seems to
- 5 me a safe bet to authorize the -- going
- 6 forward with the printing of those materials
- 7 which could be used in the spring or the fall
- 8 if it speeds --
- 9 MR. DAMSCHRODER: And I should add
- 10 this. I apologize, it just dawned on me. We
- 11 also can't pull the trigger on the return
- 12 envelopes until we know whether we're paying
- 13 the postage or not because we need to print
- 14 the BRM information. So I apologize.
- MS. MARINELLO: So I guess we better
- 16 wait till Friday then.
- MR. DAMSCHRODER: So if we're going
- 18 to pull the trigger, we should pull the
- 19 trigger now. If we're going to wait, we
- 20 should wait to do the whole thing.
- 21 DIRECTOR STINZIANO: And I would
- 22 agree with that synopsis of our positions.
- 23 CHAIRMAN PREISSE: Well, if there
- 24 isn't clarity in moving forward on part is

- what you're saying, let's wait to move
- 2 forward on the whole thing. Less than
- 3 ideally, but still doable as of, we hope,
- 4 Thursday afternoon or Friday.
- 5 MR. DAMSCHRODER: To me, it's
- 6 personally surprising that the Commissioners
- 7 have delayed on this given their stated
- 8 enthusiasm at their budget meeting to do it,
- 9 which I think gives me more pause that we
- 10 don't want to get too far out there and get
- 11 screwed because I'll get yelled at.
- 12 CHAIRMAN PREISSE: The state of
- 13 their enthusiasm meaning their high
- 14 enthusiasm?
- MR. DAMSCHRODER: Yes. I mean, it
- 16 was exuberance.
- 17 DIRECTOR STINZIANO: It's an
- 18 activity that I think Franklin County
- 19 Commissioners are getting more and more
- 20 receptive to the more and more we ask for it.
- 21 But it's something they have not committed,
- 22 like we've seen in Cuyahoga, yet to do
- 23 outright so we don't have to have these
- 24 discussions every time there's an election

- 1 for a special that pops up or circumstances
- 2 -- I mean, circumstances change that when we
- 3 have this meeting they weren't sure if there
- 4 was going to be a statewide ballot issue that
- 5 was going directly impact Franklin County.
- 6 Now we have that, so that's why the
- 7 dialogue is back, and I think we'll continue
- 8 to push to hopefully have it addressed up
- 9 front so we have clear guidance and can plan.
- 10 And we'd have the mailing out already if
- 11 those were the circumstances.
- 12 CHAIRMAN PREISSE: Well, I'd like to
- 13 see it go forward. Obviously, we need to
- 14 remain sensitive to the state of finances in
- 15 the county as well as the will of the County
- 16 Commissioners.
- 17 Why don't we give ourselves and them
- 18 another few days to figure out if we can find
- 19 the path going forward that will maximize the
- 20 opportunity for the voters to take advantage
- 21 of absentee balloting this year in the
- 22 Primary as well as the General.
- 23 And then it sounds like we've
- 24 discussed this fully enough to perhaps move

- on, unless there are other comments or
- 2 questions, to the next order of business.
- MR. DAMSCHRODER: I think this is
- 4 the order of business.
- 5 DIRECTOR STINZIANO: The next would
- 6 be entertaining a motion to adjourn.
- 7 CHAIRMAN PREISSE: I thought there
- 8 were -- are these --
- 9 MR. MAS: They're the same thing.
- 10 CHAIRMAN PREISSE: Oh, they're
- 11 related.
- 12 DIRECTOR STINZIANO: All of these
- 13 are authorizations to open the purchase order
- 14 that support the different activities --
- 15 CHAIRMAN PREISSE: Oh, yeah, right.
- 16 Okay. I see that. I thought just the --
- 17 DIRECTOR STINZIANO: -- of the
- 18 mailing.
- MS. MARINELLO: Mr. Chairman, I move
- 20 that we adjourn.
- 21 CHAIRMAN PREISSE: Now, wait a
- 22 minute. I don't feel like we -- I think we
- 23 might want to go to Executive Session and
- 24 talk about each other. (Laughter.) All

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2	
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10	IN WITNESS WHEREOF, I have hereunto set
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12	Columbus, Ohio, on this 194 day of
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